



# A land use and transportation integration method for land use allocation and transportation strategies in China <sup>☆</sup>



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## ABSTRACT

In this paper, we will first review literature of the land use and transportation interaction and then develop a new land use allocation methodology called Three Stages-Two-Feedback Method (Integration Method) for both land use allocation and the transportation policy options with a practical implementation. Then we apply this method in an urban general planning project in China with more than 1.2 million populations. In this project, we evaluated three land use allocation strategies and three transportation policy options using two application tools (with and without feedbacks) using this method implemented in a land use planning system UPlan and a transportation planning system Emme. The results show that the use of the feedback method (Application Two) results in a vehicle distance reduction and the increase in the service coverage area of transit bus stops at the same time. Due to the use of transportation accessibility and the congestion measures with a MSA implementation, the accessibility measure shows a convergent process over iterations. This nice feature can be used for alternative comparisons. Future research subjects are also discussed.

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## 1. Introduction

Increasing demand for industrial and residential lands may result in climate changes, biodiversity losses, deteriorating air quality, and traffic congestion. The increase in travel demand results from different spatial activities with different land use patterns. On the other hand, the transportation system plays an important role in land use change because of its accessibility and travel costs. ICF (2005) describes the methods and approaches to understand the link between transportation investment and land development and indicates that transportation agencies are recognizing induced land development as an impact of transportation capacity projects. Thus to facilitate future transportation planning and policy, it is vital to understand and model how land use change interacts with transportation, explore the dynamics and drivers of land-use change, and reflect the change in transportation policies.

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### 1.1. Rapid urban developments in China

The rapid urban and economy development in China has greatly improved the living standards and created social activities among different regions. On the other hand, it has resulted in serious challenges to the society. In 2006, the Chinese GDP reached 5.5% of the total world GDP and now is ranked second in 2010, next to the US, while its energy consumption consists of 15% of the total world energy consumption and 90% of rivers passing through the urban area have been polluted to certain extent. To maintain a sustainable social development, the Central Government's new "Twelve Five-Year Plan" has called for energy saving and environmental friendly societies. This plan will serve as a new regulation for urban general plans.

Land use allocations have had direct impacts on the urban spatial patterns, future urban developments, and transportation systems in general. Since the urban transportation energy consumption accounts for 30% of China's total energy consumption, the transportation system is a major emission generator in China. In the San Francisco area, the transportation sectors generate 40% of the emission. Thus the subject of the land use allocation based on the transportation condition has been very crucial due to the energy and environment constraints in both China and the US. In February, 2010, the China Ministry of Housing and Urban–Rural Development issued a legal document called "Urban Comprehensive Transportation System Planning Procedure," which requires that both transportation system planning and urban general planning need to be done in a coordinated way and will serve as a legal requirement for development of urban and transportation planning procedures in China.

The 1991 Intermodal Surface Transportation Efficiency Act (ISTEA) marked a major turning point in how transportation modeling is conducted. Prior to the Act, in transportation planning procedures, travel demand models were run with the same land use inputs for all scenarios, so changes in land uses due to network improvements were not accounted for. However, a study in the Sacramento, California region indicates that vehicle hours of delay could be reduced by 13.3% for the transit alternative with land use measures and auto pricing policies, compared to 5.2% for the highway alternative (Johnston and Rodier, 1999). A simulation study in the Portland, Oregon region indicates that vehicle hours of delay could be reduced by 65.9% in the transit investment alternative with land use measures only, compared to 43% for the highway alternatives (Cambridge Systematics Inc., 1996). Walker et al. (2007) described the use of UPlan for the urban development. Metropolitan Transportation Commission (MTC, 2009) in San Francisco Bay Area indicated that the integration of land use and transportation were performed in its 2035 Transportation Plan. Thus, although the planning procedures used in China are different, these US practices and findings may still serve as many lessons and insights to the future regional and urban development in China. Especially, the land use and transportation modeling approaches used in the US may be reviewed, refined, and used for applications in China, since a proper land use model with transportation considerations may help reduce vehicle distance traveled.

### 1.2. Research contributions to practice and literature

In this paper, we develop a new land use allocation methodology called Three Stages–Two–Feedback Method (Integration Method) for both land use allocation and the transportation policy options with a practical implementation. To best of our knowledge, the method presented for the City of Luohe case was developed for the first time in China. Although there are research results published in China regarding the integrated land use and transportation, there is no paper (to the best of our knowledge) where the proposed method for a real citywide urban general plan with more than one million populations was implemented and used. Here are specific contributions.

- Contributions of this research to the practice may include the following items. (1) This is the first time that this method with the land use allocation model software UPlan and transportation model software Emme is used for a real city of more than one million population in the Central China based on the City draft general plan; (2) There are many land use modeling methods available with extensive data requirement. In many cases, these methods may not be applicable in current Chinese situations due to the lack of the data or data restriction. This method has been developed based on the available data in the current urban and transportation planning environment in China, which can be used in this modeling process; (3) This method is reasonable and intuitive from implementation and planning point of view; (4) The results can be easily refined, explained, and justified; (5) The land use allocation rules and transportation models can be refined and adjusted in an iterative way; and (6) This process can be adapted to facilitate the planning process following the new Chinese regulation, which is similar to the SB 375 in California to reduce vehicle distance travelled and encourage the development of the transit systems. Most importantly, the model is inexpensive in terms of the data collection as compared with other analytical methods and applicable in China for planners and citizen groups.
- Contributions to the literature may consist of the following: (1) The new method includes a development of a unique Three-Stage –Two–Feedback method from the urban land use allocation down to the transportation planning process with three stages (Land Use Sketch Planning, Land Use Refinement, Transportation policy Planning) and two feedbacks with special MSA (Method of Success Averages) implementations at Stage 1 and Stage 3; (2) A new accessibility for the system consideration is defined and used based on both land use data and the transportation data, which connects truly these two important components; (3) A congestion measure for the local consideration is defined and used to prevent the over-development in certain development areas so that the transportation measure will be used to reflect the development impacts; (4) An integration between UPlan and Emme with a MSA process (tested numerically with a real

city data) is used to make sure that the iterative process is convergent; and (5) Urban land use alternatives are evaluated at Stage 1, while, once a land use alternative is selected, transportation policy options will be evaluated and iteration between these options and the selected land use alternative will result in a refined land use alternative and the transportation options.

## 2. Literature review for modeling developments

### 2.1. Modeling developments

Land use model development has been evolving over time with many implementations in recent years. In the late 1960's, Lowry (Lowry, 1967) documented existing models at that time and noted that, "as the ease with which a model can be used for forecasting diminishes, its educational potential increases. This judgment must be qualified by an assessment in each case of the care with which the data are handled." In addition, in this model, there is no consideration of the congestion at the local condition. Johnston and Shabazian (2003) presented a classification of most commonly used land use models. Johnston et al. (2004) documented a report on a use of UPlan land use allocation model to evaluate a transportation plan and projects in Merced County (population 211,000 in 2000) where there is no feedback established between these two components.

As Hunt et al. (2005) put it, "across all integrated models, housing/floor space supply models are probably the least well developed of any component of the entire modeling system." While there are many reasons that housing supply models have been less developed than housing demand models, lack of data would seem to be foremost (Dipasquale, 1999). Waddella et al. (2007) present a case study on the application of UrbanSim a detailed land use simulation model system, and its integration with a regional travel demand model in the Greater Wasatch Front area of Utah. Dong and Gliebe (2011) used archived geo-coded housing permit data of eight years from 10 Metro, the regional government for the Portland, Oregon metropolitan area. It also defined the employment based accessibility and made parameters for the model and then forecast the future house allocation based on the road density of TAZs with no iterations between the land use model and the transportation model. Miller et al. (2011) discussed the land use model validation based on the ILUTE (Integrated Land Use, Transportation, Environment) model system. It is an agent-based micro-simulation model for the Greater Toronto-Hamilton Area (GTHA). Currently it is being used with either Emme or MATSim (a micro simulation model). Zhao and Zhong-Ren Peng (2010) propose a bilevel model to explore land use allocation and transportation. Ferreira et al. (2010) developed a framework that links the transportation model and land use model (Urbansim). Gao et al. (2010), report on the multi-year process of developing the California PECAS statewide integrated land use/transportation model and the preliminary results of a sensitivity test. Clay et al. (2011) proposed to use the InfoUSA data for the land use model development and linked it into a transportation model. Wang et al. (2011) discuss incremental Integration of Land Use and Activity-based Travel Modeling Workplace Choices and Travel Demand. Chen and Naylor (2011) demonstrate that the densest mixed-use scenario has significant increases in transit ridership, non-motorized modes of travel and significant decreases in VMT and emissions.

Thekdi and Lambert (2012) proposed a decision framework of strategic considerations based on assessing risk, cost, and opportunity in order to prioritize needs and potential remedies that mitigate impacts of land development to the infrastructure systems. The approach is demonstrated for a 5700-mile multimodal transportation system adjacent to 60,000 tracts of potential land development. Wang et al. (2014) applied an integrated framework consisted of a combination of a two-round 18 Delphi survey with the integrated land-use and transport model (LUTI) MARS for Madrid to the case-study of the future implementation 13 of travel demand management (TDM) measures in Madrid.

In general each incorporates concepts from the other; sub-models in each may use elements from the others (White, 2010). One can start with a simple Rule-Based Model, such as UPlan (Johnston et al., 2007) and WhatIf (Klosterman, 1999, 2008), and then advance to a more complex model type as they gain expertise and gather more data. As the errors from not forecasting land development changes can be substantial (Rodier, 2005), we should advance their land use modeling, at least to the Rule-Based level or the Equilibrium Allocation level, before improving their travel models to account for trip tours or household activity allocation. Although various accessibilities were defined and used, there is no discussion on use of them in these modeling methods regarding their convergence of the iteration and the results obtained on their policy implications.

Sophisticated transportation models have been formulated into multi-modal equilibrium formulations and have been implemented in various systems (Florian et al., 2003; Wu et al., 2006), which may be integrated with the land use models and can be linked to these land use models.

### 2.2. Technical Issues with data, planning and modeling practices

The data requirements and development costs of integrated land use and transportation forecasting models can vary dramatically depending on complexity, geographic size and quality of existing data. Integrated models often use a combination of parcel data, survey data, national data sources (e.g. US Census data) and transportation model derived data.

Waddell (2002) documents more variables such as the presence/absence of children, real estate characteristics, neighborhood characteristics, policy constraints, site-specific characteristics (such as proximity to certain features) and a host of other variables needed to support the development and application of a land use model. Integrated models often

use a combination of parcel data, survey data, national data sources (e.g. US Census data) and transportation model derived data. Parcel data can be used as one source of information regarding the characteristics of location.

In the literature, while extensive data were used in projects and reports in either the US or Canada, there are very little land use modeling done based on the Chinese data. Thus we observe the following several issues related to the current planning policies, modeling practices and data compilations:

1. *Planning policies.* The urban planning documents have been serving as legal documents that would guide the transportation plans. These policies have created many problems in the past for the transportation plans and the practices. Thus potential traffic conditions are not envisioned at this stage, although transportation infrastructures are part of the urban planning process. In 2010, the Chinese government improved this policy and asked for the simultaneous compilation of the urban planning and the transportation planning documents together, which means that there will be interactions between the land use and the transportation. In this paper, we will propose a new integration procedure to address this issue so that this method will be efficient and practical with a sound modeling process.
2. *Modeling practices.* In many urban planning practices, the use of travel demand forecasting models has not been seen often in many 2th or 3rd tier cities in China with populations more than one million. No transportation analysis was required. This situation has been improved recently with more and more advanced modeling software systems being used. In this paper, a particular modeling procedure is proposed and discussed so that it is feasible to implement in China with the available resource and capability of the urban and transportation planners and engineers.
3. *Data availabilities.* Even in this “information age”, data to support land use model development still can be difficult and/or costly to obtain, especially in China. A survey of agencies in the US that have implemented land use models suggests development and implementation costs are the lowest for the rule-based class of models. Analytical models are the most complex and can cost from \$100,000 to more than \$1,000,000 to develop for MPO efforts and from \$200,000 to \$15,000,000 (White, 2010) for statewide efforts depending on the size of the study area, policy sensitivity requirements, data availability/quality and the duration of effort. Even within the broad classes there is room for customization to meet a specific need. Data demands, development cost/schedule and total model run-times are therefore unique to each case (White, 2010). Regarding the data requirement, rule-based models typically rely on parcel data, zoning, comprehensive plans, census and state or local data sources, while analytical models use the same data but typically require the use of much more additional disaggregate datasets to estimate model parameters that reflect choice and probability. While there are many reasons MPOs do not implement such tools, perhaps one of the primary reasons is concern over the schedule and cost requirements of obtaining the data typically needed to support such models. Although there have been always problems with availability of the transportation and land use data in most of the cities in China, the requirement of necessary data in this method proposed in this paper can be met as long as the requirement for these data is provided clearly with clear objectives. In this paper we specify an inventory of these data types based on the current practices.

Regarding theories and Practices in China, recently, Cao (2010) provided a summary of the land use theory development in China in her master thesis. The research of this subject in China started in 1987 with more research in recent years. Basic models (Qu et al., 1999; Yang, 2010) can be grouped from bi-level optimization models to multi-center concept based approach. Duduta et al. (2010) developed a collaborative project carried out with planning officials from the city of Jinan (pop. 3.4 million).

### 3. A Land use and transportation integration method

In this section, we will first define some basic concepts, propose the new integration method for an effective integration of land use allocation and transportation demand forecasting process, and then develop an implementation concept for the modeling process. The basic methodology used in this paper is a sketch-plan methodology to address urban development strategies at the urban planning level.

#### 3.1. Basic definition

In this section, we define concepts of land use allocation modeling, basic land use attributes defined on parcel and TAZ, transportation network, and evaluation criteria.

##### 3.1.1. Land use allocation modeling

In the urban planning, it is necessary to allocate the land use patterns based on the following assumptions (Walker et al., 2007):

- The population growth can be converted into demand for various types of land use by applying conversion factors to employment and households.
- The new urban expansion will conform to city and county general plans.

- Land parcels have different attractiveness because of accessibility to transportation, transportation infrastructure, the future development policy visions/objectives, and equality requirements.
- Some land parcels, such as lakes and streams, will not be developed, while other parcels, such as sensitive habitats and floodplains, will discourage new developments.

We use the rule-based modeling approach such as UPlan. In the land use allocation with the rule-based models, generally speaking, at least three residential densities must be represented, in addition to industrial and two densities of commercial land. This helps to identify fiscal, runoff, water quality, and habitat impacts more accurately. Although the model needs not be calibrated on historical data because its intended use is for long-range scenario testing, it is a good practice to calibrate the model parameters based on the observed land use patterns. It relies on fine-grained grid data that represent existing urban, local general land use plans, and all other relevant natural and built features that define the model. It must be deterministic and rule based, so as to be transparent to the user. The allocation rules must simulate land markets, broadly.

The needed space for each land use type is calculated from simple demographics and assigned based on the net attractiveness of locations to that land use (based on user input), locations unsuitable for any development and a general plan that determines where specific types of development are permitted. The model, according to the attractiveness of the grid cells, allocates the population growth and employment growth within one county (one study area) to the land use types that are designated in the county general plan. The areas with higher attractiveness values will have more growth of residential and employment than those with lower attractiveness values, given the same amount of available land. Therefore, the cities with higher attractiveness and big amount of available land will have higher shares of population growth and employment growth.

### 3.1.2. Basic land use attributes defined on parcel and TAZ

The planning area can be divided into a set of spatial areas called TAZs or Parcel level. In general, these parcel level data can be grouped into these corresponding TAZs via a GIS spatial operation. Thus urban land use data such as the residential area, service/retail area and the industrial area may be defined at parcel level and grouped into TAZs for the traffic modeling process. Attractors, discouragers, and masks can be defined for each parcel and TAZs in terms of weights.

### 3.1.3. Transportation network

The transportation network can be defined in terms of transportation links (for road classifications, link attributes such as lengths and the capacities and the travel delay functions) and nodes for bus stops and the road intersection locations and the centroids for the TAZs' centroids. The network can be developed based on the GIS network data easily. In addition, turn penalties (turn limits) can be defined based as well. The network can be implemented in a demand forecasting modeling system such as Emme (INRO, 2008).

### 3.1.4. Evaluation criteria

There are several criteria defined and used here. However, the most important criterion is the VMT (Vehicle Mile Traveled, or Vehicle Kilo-Meter Traveled). Basically, we want to develop land use allocation and the transportation systems so that the VMT can be reduced among some strategies and options. In this research, we demonstrate that via an iterative process between the land use and transportation system, this integration procedure will reduce VMT as compared to a planning process without the interaction. Here are these criteria.

**3.1.4.1. TAZ Based accessibility.** In this paper, we use a TAZ based accessibility as one criterion and used as an iterative variable. There are more than 14 measuring accessibility definitions in the literature and a more detailed discussion of this subject is beyond the scope of this paper. Transportation accessibility in this paper is defined as follows, which reflects the accessibility or a kind of general costs for each TAZ:

$$A_j = \frac{\sum_i e^{-\alpha(t_{ij} * T_{ij})}}{\sum_i \sum_j e^{-\alpha(t_{ij} * T_{ij})}} \quad (3-1)$$

where

- $A_j$  is the accessibility at TAZ  $j$ ;
- $t_{ij}$  is the travel impedance between TAZ  $i$  and  $j$ ;
- $\alpha$  is a parameter associated with the travel impedance;
- $T_{ij}$  is the travel demand between TAZ  $i$  and  $j$ .

**3.1.4.2. TAZ based congestion measure.** TAZ based congestion measures are defined to be average of  $V/C$  for all road segments within a TAZ area. The basic idea is to use it to measure the congestion level. This can be used to discourage the over-development in a location and distribute the land use into near-by area, which is shown here:

$$AS_i = \frac{\sum_{l \in Z(i)} S_l L_l}{\sum_{l \in Z(i)} L_l} \quad (3-2)$$

where

$Z(i)$  a set of links within TAZ  $i$ ;  
 $AS_i$  congestion measure at TAZ  $i$ ;  
 $S_l = V_l/C_l$  congestion measures for road segment  $l$ ;  
 $V_l$  traffic volumes on road segment  $l$ ;  
 $C_l$  road capacity on road segment  $l$ .

**3.1.4.3. VMT.** VMT (Vehicles Miles Traveled or Kilo-Meter Traveled) is important to measure the reasonableness for the land use allocation and the emission as defined here:

$$VMT = \sum_l V_l * L_l = \sum_i \sum_j T_{ij} * d_{ij} \quad (3-3)$$

where

$V_l$  traffic volumes at road segment  $l$ ;  
 $L_l$  length of road segment  $l$ ;  
 $T_{ij}$  demand from TAZ  $i$  to TAZ  $j$ ;  
 $d_{ij}$  distance from TAZ  $i$  to TAZ  $j$ .

**3.1.4.4. Average distance.** Average distance per vehicle is also used as criterion. In many cases, we deal with different land use pattern, which may results in different vehicle demands. This is defined as:

$$\bar{d} = \frac{\sum_i \sum_j T_{ij} * d_{ij}}{\sum_i \sum_j T_{ij}} \quad (3-4)$$

where

$\bar{d}$  average distance;  
 $T_{ij}$  traffic demand from  $i$  to  $j$ ;  
 $d_{ij}$  distance from TAZ  $i$  to TAZ  $j$ .

**3.1.4.5. Average travel time.** Average travel time is used as part of criterion to reflect the travel time in congestion, which is also related to the urban land use allocation.

$$\text{Average Travel Time} = \frac{\sum_i \sum_j T_{ij} * t_{ij}}{\sum_i \sum_j T_{ij}} \quad (3-5)$$

where

$T_{ij}$  traffic demand from  $i$  to  $j$ ;  
 $t_{ij}$  travel time from TAZ  $i$  to TAZ  $j$ .

**3.1.4.6. Percent of population covered by bus stops.** This one reflects the transit service coverage measured in population. The coverage can be measured in a radius of 300 or 500 m represented by  $D$ .

$$\text{Percent of Population Covered by Bus Stops (D)} = \frac{\text{Population covered by radius of D meters of bus stops}}{\text{Total Population}} \quad (3-6)$$

**3.1.4.7. Percent of employment covered by bus stops.** This one reflects the transit service coverage measured in employment. The coverage can be measured in a radius of 300 or 500 meter.

$$\text{Percent of Employment Covered by Bus Stops (D)} = \frac{\text{Employment covered by radius of D meters of bus stops}}{\text{Total Employment}} \quad (3-7)$$

### 3.2. Basic data requirement

Most of the data listed below for the land use allocation would typically be needed. These data should be prepared in the ArcGIS environment as follows:

- GIS Raster Data
- Demographic Data and Land Use Parameters
- Attractions to Development
- Discouragements or Exclusions to Development

Attraction Grids related data may include: 1. Freeway Ramps, 2. Highways, 3. Major Arterials, 4. Minor Arterials, 5. Cities, and 6. Passenger Rail Stations. For industrial allocation only, we also use 7. Airport and 8. Port. Discouragement and Exclusion Grids related data may include: 1. Land Use Plans; 2. Rivers (A user-specified distance buffers the rivers before they are added to the Mask Grid. This precludes development from occurring too close to waterways.); 3. Lakes (buffered); 4. Vernal Pools (seasonal wetlands; buffered); 5. Floodplains; 6. Slope (Steep slopes are used to mask out areas that are too steep to develop, and moderately steep slopes are used as a discouragement factor for areas that remain. The discouragement factor works by dividing the sum of the Attraction Grid weights by values >1, taken from a lookup table.); 7. Public Lands; 8. Existing Urban (This grid is often constructed using satellite data. This layer can be corrected and updated with parcel data, where such data exist.); 9. Permanent Open Space; 10. Farmlands.

### 3.3. Basic land use allocation steps

The computation procedure for the land use allocation adopted (Johnston et al., 2007) in the research is described as follows.

- Stage 1. Define demographic and land use density factors that are converted to acres of land consumed for each land use.
- Stage 2. Convert population projections for the entire region.
- Stage 3. Specify the demographic and land use characteristics that will be tested.
- Stage 4. Determine acre needed for future housing, specifies persons per household, percent of households in each density class, and average parcel size for each density class.
- Stage 5. Convert the demand of land consumed for industry and commerce and uses workers per household, percent of workers in each employment class, and average land area per worker.
- Stage 6. Produce a table of land demanded, for each land use type, from which the model operates its land allocation routine. In general, the input values for baseline cases are derived from recent experience in each jurisdiction.
- Stage 7. Derive overall gross land consumed per person from historical data.
- Stage 8. Allocate future development starting with the highest-valued cells. As the higher-valued cells are consumed, the model looks for incrementally lower-valued cells until all ha of projected land consumption are allocated.

Assume that 200 m grid cells are used to represent average parcel size ( $\approx 4$  ha). Land use allocation sequence is described here. The model does this for each of the discrete land use categories and the user can decide the order in which land uses are allocated. By default, the model starts with the following sequence:

- a. industry,
- b. high-density commercial,
- c. high-density residential,
- d. low-density commercial,
- e. medium-density residential,
- f. low-density residential, and finally
- g. very low-density residential

### 3.4. Compliance

As indicated in UPlan Land Use Allocation Model (Johnston et al., 2007), there are four ways in which local land use plans restrict the allocations, which are (1) Strict Compliance – Each land use can only be allocated to its corresponding designations in the General Plan; (2) Limited Compliance – Each land use is allocated to its corresponding General Plan designation. Land uses are listed in order of allocation; (3) Industrial Compliance Only – Industry must go to industrially designated areas,

and all other land uses can go anywhere; and (4) No Compliance – All land uses are allowed to go into any land use designation. The second compliance is used here.

### 3.5. Land use model calibration

In the US, one can generally calibrate the location of residential development by using the Census block population data for 1990 and 2000, both in the 2000 blocks. One can purchase these change data inexpensively from GeoLytics, Inc., and they are especially useful for determining the location and percentage of growth for Low-Density Residential. This land use consumes over half of all land, in many jurisdictions. However, the existing land use data may not be available as in this project for the model calibration.

### 3.6. Integration of land use and transportation

This integration can be formulated as a bi-level optimization in nature. The objective is to minimize VMT given the constraints such as land use allocations and the multi-modal transportation assignment. Thus this is a global optimization problem, which means that this is a difficult problem to solve and may not even have a global minimum solution. However, in this case, a stable solution may be found where an iterative procedure is used between land use allocation and the transportation demand forecasting so that the variables such as the accessibility variables are stable or near stable. Then we can review the solutions obtained to determine if they are reasonable from the planning point of view.

This method can be developed via an integration of UPlan and Emme. The application of UPlan is very new (may be the first) for this type of the projects in China. UPlan is selected and used for the land use allocation. The main reason of using it is that it is implemented in an ArcGIS environment and can be easily implemented to reflect the planner's visions as where the development should go. Emme is a complete travel demand forecasting system for urban, regional, and national transportation planning. Make informed transport policy decisions with Emme's comprehensive set of tools for demand modeling, multimodal network modeling, visualization and analysis. Emme can be used to compute the TAZ based accessibility for entire network and the TAZ based congestion level at local condition. Emme is an urban travel demand forecasting software (INRO, 2008) and has been widely used in many large cities in China. Therefore, UPlan and Emme may be used as effective tools in the development of the land use allocation with consideration of the transportation.

This integration method called Three-Stage-Two-Feedback Method (Integration Method) is an innovative and unique method developed and adapted to the local planning condition, which includes the following three stages and two feedbacks as shown in Fig. 1 for (1) Land Use Sketch Planning; (2) Land Use Refinement; (3) Transportation Policy Planning; and (4) Two special feedbacks with MSA (Method of Success Averages) implementations at Stage 1 and Stage 3.

#### 3.6.1. Integration method

##### Stage 1. (Land Use Sketch Planning)

- a. Initialization. Define a set of sketch TAZ areas and land use factors for the study area. Either no specific transportation network or specific transportation network is used. Start with iteration  $n = 0$ ;
- b. Land Use Allocation. The input data include: total population, employment, a sketch city general plan (with a larger TAZ) and a set of conversion factors. The output data include: the populations for residential area, employment for industrial, retail and service areas are computed for each TAZ;
- c. Transportation Computation. Compute travel impedances based on either the Euclidian distances or transportation network. Compute total productions and attractions based on the land use allocation obtained above. Apply a gravity model to total OD demand  $T_{ij}$  for all  $i$  and  $j$  and then compute the TAZ based accessibilities based on Eq. (3-2) results in the total daily travel demands (i.e., total attraction and production for each zone);
- d. Evaluation. Compute the TAZ based accessibility  $A_j^n$  for each TAZ  $j$  at iteration  $l$  and compare the accessibility of previous iteration  $A_j^{n-1}$ ;
- e. Convergence Test. Compute the following relative error  $\sigma$  of accessibilities for iteration  $n$ :

$$\alpha = \frac{\sqrt{\sum_j (A_j^n - A_j^{n-1})^2}}{\sum_j A_j^n} \quad (3-8)$$

- f. If the error is smaller than a predetermined value, then Go To Stage 2; if the error is larger than a predetermined value, then go to g. in Stage 1;
- g. Land Use Factor Update. Compute accessibilities.
- h. MSA Computation for Accessibilities for iteration  $n$ :  $A_j^n = A_j^{n-1} + \frac{\bar{A}_j^n - A_j^{n-1}}{n}$  where  $\bar{A}_j^n$  is the current accessibility measures at TAZ  $j$  for iteration  $n$ ;
- i. Set  $n = n + 1$ . Go to a. in Stage 1.

##### Stage 2. (Land Use Refinement)

- a. Review the land use allocation obtained;

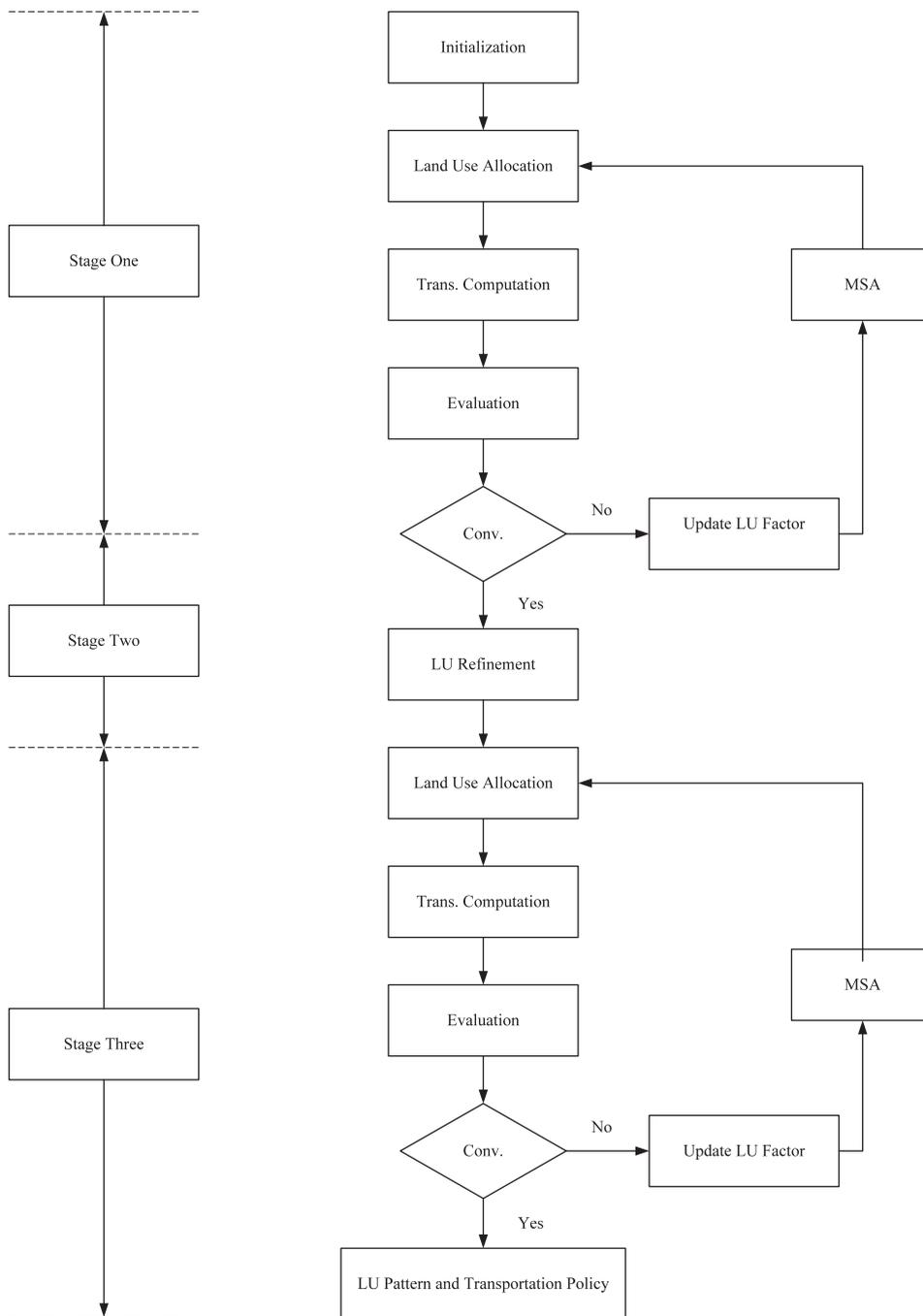


Fig. 1. Three-stage-two-feedback method (Integration Method).

- b. Make necessary concerns among different agencies and interest groups based on the economic and urban development visions;
- c. Refine the TAZ boundaries;
- d. Reallocate the land use with these new boundaries.

Stage 3. (Transportation Policy Planning)

- a. Define transportation policy strategies including the vehicle oriented development, transit oriented development and the non-vehicle oriented development. Create a detailed multi-modal transportation network (road network and transit lines if necessary with the detailed TAZ areas). Start with a new iteration  $n = 0$ ;

- b. Use derived land use factors in Step One or more detailed land use factors for the study area. Either no specific transportation network or specific transportation network is used;
- c. Land Use Allocation. The input data include: total population, employment, a sketch city general plan (with a more detailed TAZ) and a set of conversion factors. The output data include: the populations for residential area, employment for industrial, retail and service areas are computed for each TAZ;
- d. Transportation Computation. After compute total productions and attractions based on the  $l$  and use allocation obtained above. Compute travel impedances (such as the log sum, generalized costs) based on transportation network. Apply a gravity model to total OD demand  $T_{ij}$  for all  $i$  and  $j$  and then compute the TAZ based accessibilities based on Eq. (3–2) results in the total daily travel demands (i.e., total attraction and production for each zone);
- e. Evaluation. Compute the TAZ based accessibility  $A_j^n$  for each TAZ  $j$  at iteration  $n$  and compare the accessibility of previous iteration  $A_j^{n-1}$ ;
- f. Convergence Test. Compute the following relative error  $\sigma$ :

$$\alpha = \frac{\sqrt{\sum_j (A_j^n - A_j^{n-1})^2}}{\sum_j A_j^n} \quad (3-9)$$

- g. If the error is smaller than a predetermined value, then Stop.
- h. Land Use Update. Compute accessibilities and congestion measures;
- i. MSA Computations for both Congestion Measures and Accessibilities for iteration  $n$ :

$$AS_j^n = AS_j^{n-1} + \frac{\overline{AS}_j^n - AS_j^{n-1}}{n} \quad \text{and} \quad A_j^n = A_j^{n-1} + \frac{\overline{A}_j^n - A_j^{n-1}}{n}$$

where  $\overline{AS}_j^n$  and  $\overline{A}_j^n$  are the current congestion and accessibility measures at TAZ  $j$  for iteration  $n$ .

- j. Set  $n = n + 1$ . Go to a. of Stage 3.

#### 4. Implementation and applications

In this section, a particular implementation of this integration method is described for the City of Luohe in China and its application for the City general plan is presented as well using the City's data collected. The detailed results are reported in [Fudan University and Wu and Song \(2011\)](#).

##### 4.1. City of Luohe in China

Luohe is a prefecture-level city in central Henan province, People's Republic of China. It is surrounded by the cities of Xuchang, Zhoukou, Zhumadian and Pingdingshan to its north, east, south and west, respectively. Situated at the central area, south of the Yellow River, Luohe city region has an area of 2617 square kilometers and a population of 2.52 millions. It is famous for its food production, the national garden city, and the inland special zone in Henan Province. Luohe is rich in tourism resources. Luohe today is not only a modern garden city, but also a green city in Central China, with the forest coverage up to 44.5%. The streets are lined with green trees and fresh flowers. Its urban proper area has a population of 800,000 with 61.99 square kilo-meters and 1.2 million in 2030.

It is a typical medium city in China (a population between 0.5 and 1 million). To develop a general plan of the city with the new regulation, we developed the project to determine the future land use patterns with transportation infrastructure by applying this modeling method.

##### 4.2. Land use and transportation policies

Three land use allocation options and three transportation policy options are considered and evaluated with Application Method One and Two, where Method One is a traditional method used in Stage 3 and Method Two is this integration method.

In [Table 1](#), each cell (combination of land use, transportation options and an Application) is called an alternative such as LU2.T2.A1 for land use option 2, transportation policy option 2 and Application One. In Stage 1, these three land use options were evaluated and the disaggregated land use option was selected as LU3. Some refinements were made for LU3. In Stage 3, based on refined land use allocation LU3, two applications (Application One and Application Two) were done for three transportation policy options. With Application One, the refined land use allocation LU3 may change due to the impact of the traditional transportation system and the three transportation policies were analyzed, while with Application Two, in Stage 3, the land use allocation may change due to the impact of the transportation policy options.

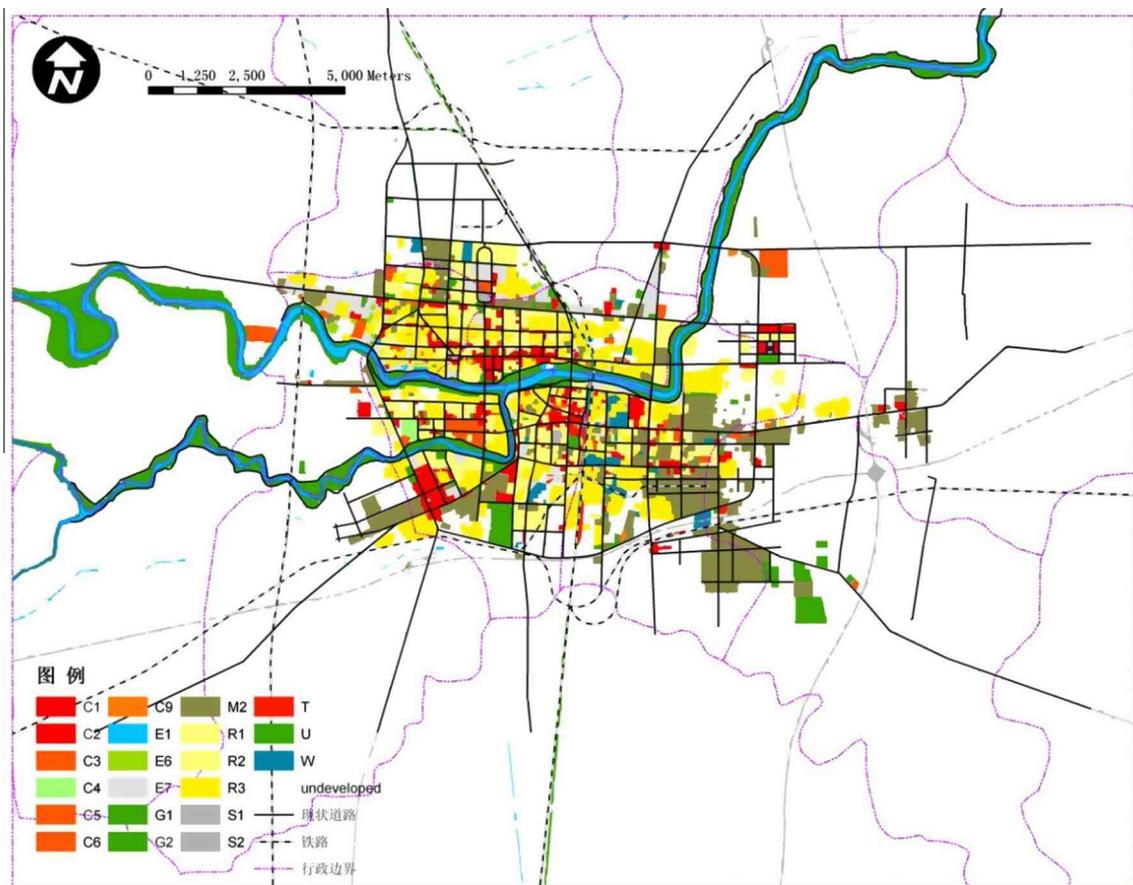
Urban Land Use Allocation/Development options are described here. Based on a draft urban general plan 2030 of Luohe, at Stage 1, we mainly deal with impacts of major land use allocations on transportation structures at a sketch level in terms of

**Table 1**  
LU allocation and transportation policy options.

LU allocation options		Transportation policy options		
		Transit T1	Auto T2	Non-Motorized T3
No-Intervention	LU1			
Aggregated	LU2			
Disaggregated	LU3	LU3.T1.A1	LU3.T2.A1	LU3.T3.A1
Disaggregated	LU3	LU3.T1.A2	LU3.T2.A2	LU3.T3.A2

**Table 2**  
Land use factors.

Item	Factors	Descriptions
1	Existing road	Measure how close the land is to the existing road. The closer the land to the road, the attractiveness is larger
2	On/Off ramps of highway	Measure how close the land is to the existing on/off ramps. The closer the land to the on/off ramps, the attractiveness is larger
3	Near railway	Measure how close the land is to the railway stations. The closer the land to the railway stations, the attractiveness is larger
4	Waterfront	Measure how close the land is to the waterfront. The closer the land to the waterfront, the attractiveness is larger
5	Existing facility	Measure how close the land is to the existing facility. The closer the land to the facility, the attractiveness is larger
6	Existing construction	If there is a need for reconstruction, then the cost construction fee will be high. Thus the discouragement is higher
7	Flooding impact	If the land is closer to the flooding area, then the discouragement is higher.
8	Height	If the land is higher than the flooding area, then the attractiveness is higher
9	Earth quake	If the land is closer to the earth quake area, then the discouragement is higher
10	TAZ Trans. accessibility	If the accessibility is higher, then the attractiveness is higher as well
11	TAZ congestion measure	If the congestion is higher, then the discouragement is higher



**Fig. 2.** Existing land use allocation (2009).



Fig. 3. Draft land use allocation (2030).

Table 3

LU model type and general plan LU type.

Land use model type	General plan category
Industry	Industry, urban reserve
High-density commercial	Industry, downtown commercial, mixed use, urban reserve
High-density residential	Industrial, downtown commercial, multi-family residential, planned development, mixed use, urban reserve
Low-density commercial	Industry, downtown commercial, neighborhood commercial, multi-family residential, planned development, mixed use, urban reserve
Medium-density residential	Industrial, downtown commercial, neighborhood commercial, multi-family residential, single-family residential, planned development, mixed use, urban reserve
Low-density residential	Industrial, downtown commercial, neighborhood commercial, multi-family residential, single-family residential, rural residential
Very low-density res.	Rural residential

the defined criteria. The three urban land use allocation policies are considered to be: No-Intervention Development (LU1), Aggregated Development (LU2) and Disaggregated Development (LU3) as follows:

- LU1: No-Intervention Development. The development policy follows the current development policy.
- LU2: Aggregated Development. This policy focuses on the development in the urban core area so that it will induce the development around the core area.
- LU3: Disaggregated Development. This policy calls for the disaggregated development into several centers, which may result in a new development of the highway system and a housing and job balance development strategy.

Transportation policy options will include the following options:

**Table 4**  
Land use factor system.

Factors	Criteria	Value	Weight (Re/Com/In)	Factors	Criteria	Value	Weight (Re/Com/In)
On/off ramps of highway	<500 (m)	90	0.5/0.25/1	Near railway	<1000(m)	90	0.25/1/0
	500–1000 m	70			1000–2000 m	70	
	1000–1500 m	50			2000–3000 m	50	
	1500–2000 m	30			>3000 m	10	
	>2000 m	10			Waterfront	<400 m	
Height	<62 m	10	400–800 m	70			
	62–64 m	30	800–1200 m	50			
	64–66 m	50	1200–1600 m	30			
	66–68 m	70	>1600 m	10			
	>68 m	90	Existing construction	>90%	90	0.25/0.25/0.25	
Existing road	Freeway < 500 m	90		75%–90%	70		
	Major road <500 m	70		50%–75%	50		
	Mino road <500 m	50	<50%	30			
	Collector <500 m	30	0	10			
	Other	10	Existing facility	90	1/1/0.75		
TAZ trans. accessibility value	<0.001	0		<2000 m		70	
	0.001–0.003	10	2000–4000 m	50			
	0.003–0.005	30	4000–6000 m	30			
	0.005–0.007	50	>6000 m	10			
	0.007–0.009	70	Earth quake	<4000 m	90	0.25/0.25	
>0.009	90	4000–100000 m		50			
Flooding impact	Within Area	0		>10000 m	10		
	Outside of Area	90	TAZ congestion measure	See Table 5 See Table 5			

**Table 5**  
TAZ based congestion measure factor.

Class In UPlan	TAZ based congestion measure	Value	Weight(Re/Com/In)
1	≤0.3	10	0.5/0.5/0.5
2	0.3<–≤0.5	30	
3	0.5<–≤0.75	50	
4	0.75<–≤0.9	70	
5	0.9<	90	

Note: The “value” in Tables 4 and 5 means the non-weighted value. In UPlan, we use the weighted value for the model running.

**Table 6**  
2030 Residential data.

Total population	1,250,000
Persons/family	3.02

- T1: Transit Preferred Option promotes the development of the transit service to attract more travels to bus/BRT modes. The developments may include the increase in road space for future bus lines, more bus depots, designs of the BRT routes, and reductions in the parking spaces in the congested area.
- T2: Non-Motorized Preferred Option continues and improve the existing travel modes. Its developments include the improvement of the regular and reserved bike lanes, development of the bike parking space, better traffic management for the bike and pedestrian travel modes, and better signal control systems.
- T3: Auto Preferred Option increases the investment in the road system and the road network density, and builds more parking spaces and on-street parking spaces.

**Table 7**  
2030 Employment data.

Employment data	Employment
Industry	165000
Construction	55000
Trade commodity	37890
Retail	47100
Restaurant	19140
Finance	32250
Real state	19530
Research	23730
Education	41550
Hospital	35280
Government	18300
Other	25230
Total	520000

**Table 8**  
Conversion factors for residential land use elements.

Land Use Types	Population percent (%)			Area/family (M <sup>2</sup> /family)			Area/family (acre/family)		
	Disaggregated	No-Intervention	Aggregated	Disaggregated	No-Intervention	Aggregated	Disaggregated	No-Intervention	Aggregated
High-density resident	37	35	40	33	40	40	0.009	0.0075	0.009
Medium-density resident	40	65	60	200	240	240	0.027	0.056	0.058
Low-density resident	23	–	–	333	–	–	0.080	–	–
Total	100	100	100						

**Table 9**  
Conversion factors for employment land use elements.

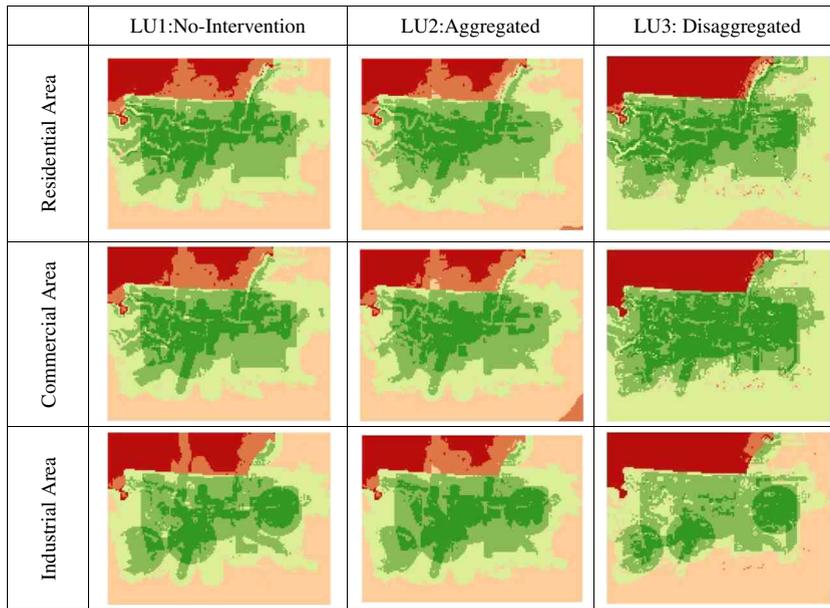
Land Use Type	Employment (%)			Area/Employment (M <sup>2</sup> /person)			Area/employment (feet <sup>2</sup> /person)		
	Disaggregated	No-intervention	Aggregated	Disaggregated	No-intervention	Aggregated	Disaggregated	No-intervention	Aggregated
High density commercial	28.2	28.2	30.3	17	15	15	170	155	163
Medium density commercial	23.5	39	36.9	32	40	40	322	430	440
Low density commercial	15.5	–	–	72	–	–	725	–	–
Industry	32.8	32.8	32.8	133	133	133	1450	1450	1740
Total	100	100	100						

#### 4.3. Data compilation

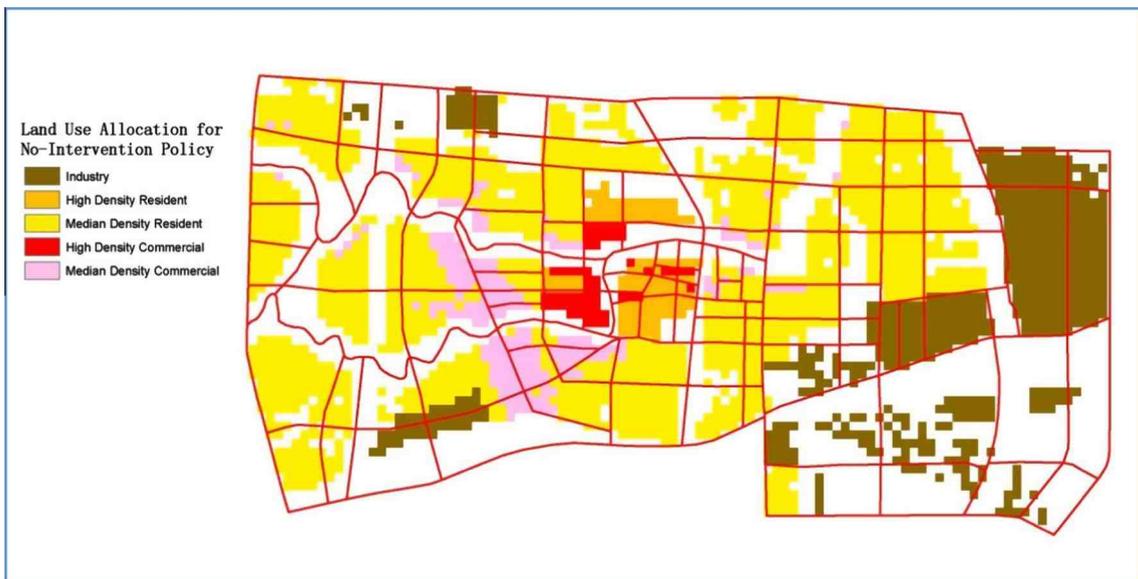
There are five land use data types, which are Commercial Center, Residential, Employment, Ecology, and Protected Area. Here, Ecology and Protected areas are prohibited to be developed. There are eleven GIS layers (as factors) that are used to define the attractiveness for these land use types at either parcel level (200 m × 200 m) or TAZ level as indicated in Table 2. The existing land use allocation and future land use allocation data are also compiled for the city general plan development as shown in Figs. 2 and 3.

#### 4.4. Implementation

The land use allocation software UPlan is used and the process is very similar to the current urban planning process and can be adapted to the Chinese planning process and has been accepted by the urban planners as well. Emme developed by



**Fig. 4.** Attractiveness of three land uses for three development policies. *Note on Legend:* Here the colors from red to green show attractiveness from low to high.



**Fig. 5.** Land use patterns for the no-intervention option.

INRO was used, since Emme has been widely used in many cities near Luohe and can be used to expand to other regions. Thus, this process is a significant improvement over the current urban planning process in China. After the UPlan land use model and Emme transportation model were developed, these two models were integrated into the integration method (see Table 3).

4.5. Land use sketch planning (Stage 1)

In the past, planners, especially in the US, often endorsed the separation of retail, employment, and services from residences. This trend is now reversing as locating residential and non-residential uses together is often advocated as a way

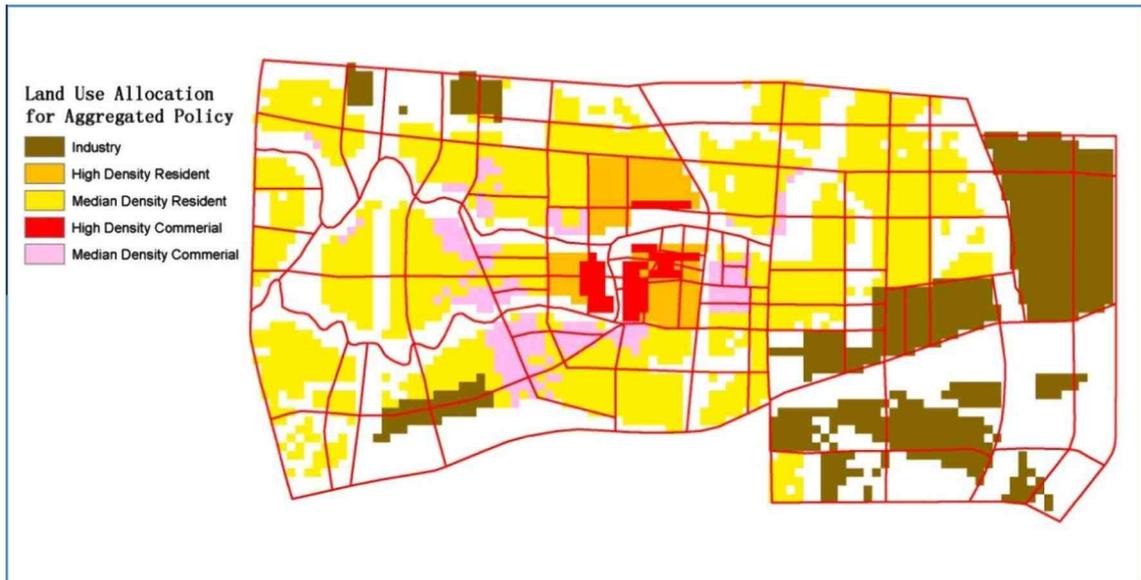


Fig. 6. Land use patterns for the aggregated option.

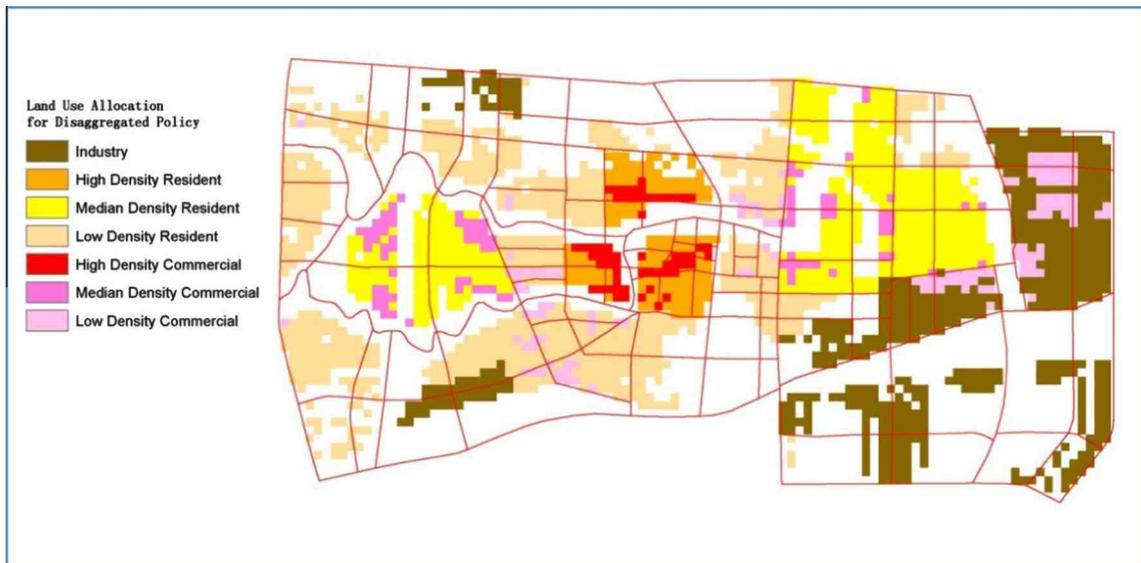


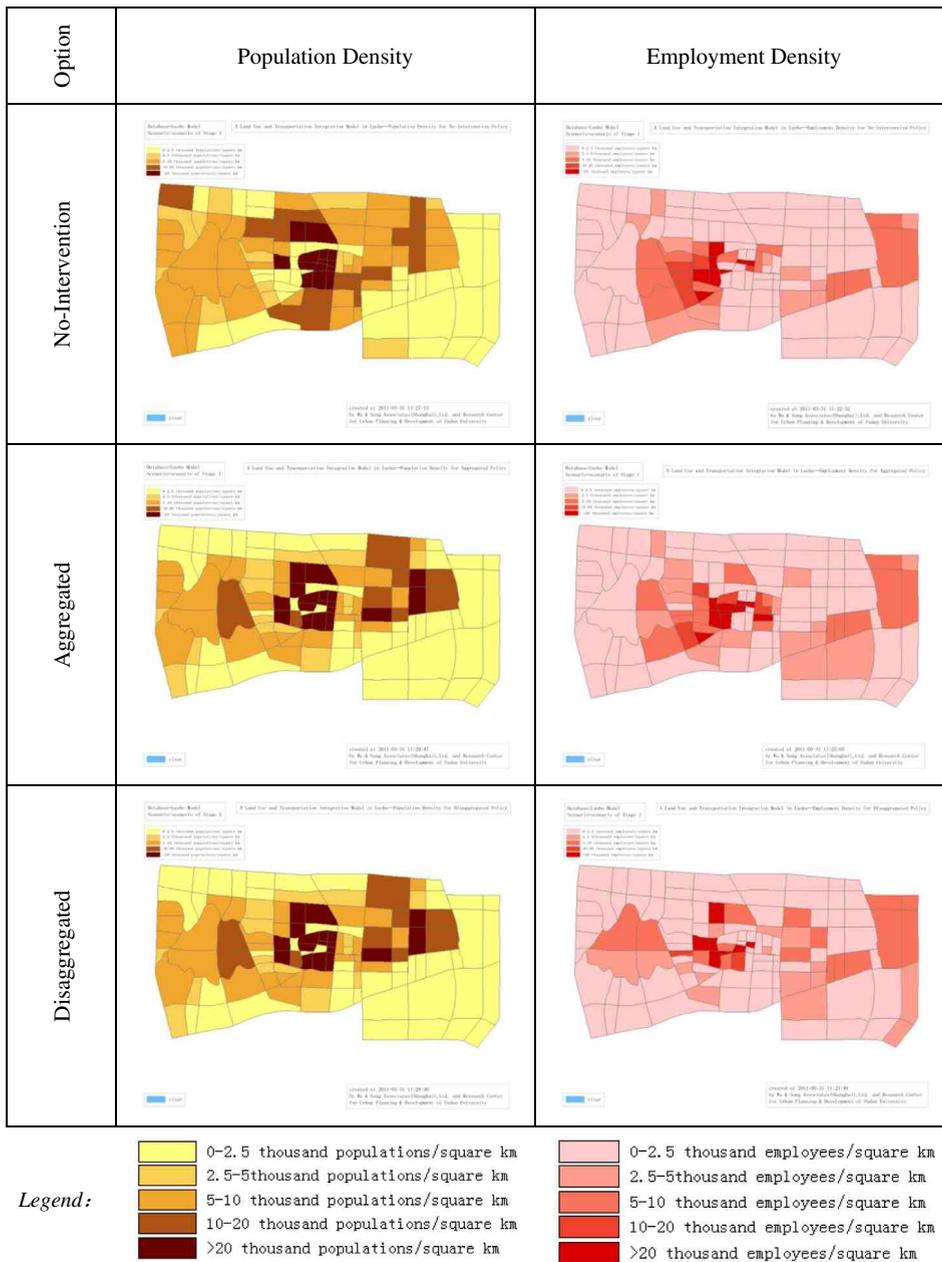
Fig. 7. Land use patterns for the disaggregated option.

to tackle car dependency and promote sustainable travel habits. In this project, we use the second land allocation compliance at Stage 1 as follows to associate the Luohe land use types with the UPlan land use types. Table 4 shows some land use factors (Table 5).

#### 4.5.1. Land use allocation

The land use allocation is a process from reallocation of the land use into parcels and TAZs based on the 2030 total population and employment as shown in Tables 6 and 7.

Factors of the populations and employments into area sizes are used to estimate the requirement of the land consumption. According the Chinese planning specification, the conversion factors are provided in Tables 8 and 9. Then, based on the assumed occupation rate, the final areas can be computed.



**Fig. 8.** Residential and employment densities for three land use types and development policies.

**Table 10**  
Average travel distances for three development options.

Policy option	No-intervention	Aggregated	Disaggregated
Ave. distance (km)	6.87	6.54	7.65

4.5.2. Transportation demand forecasting

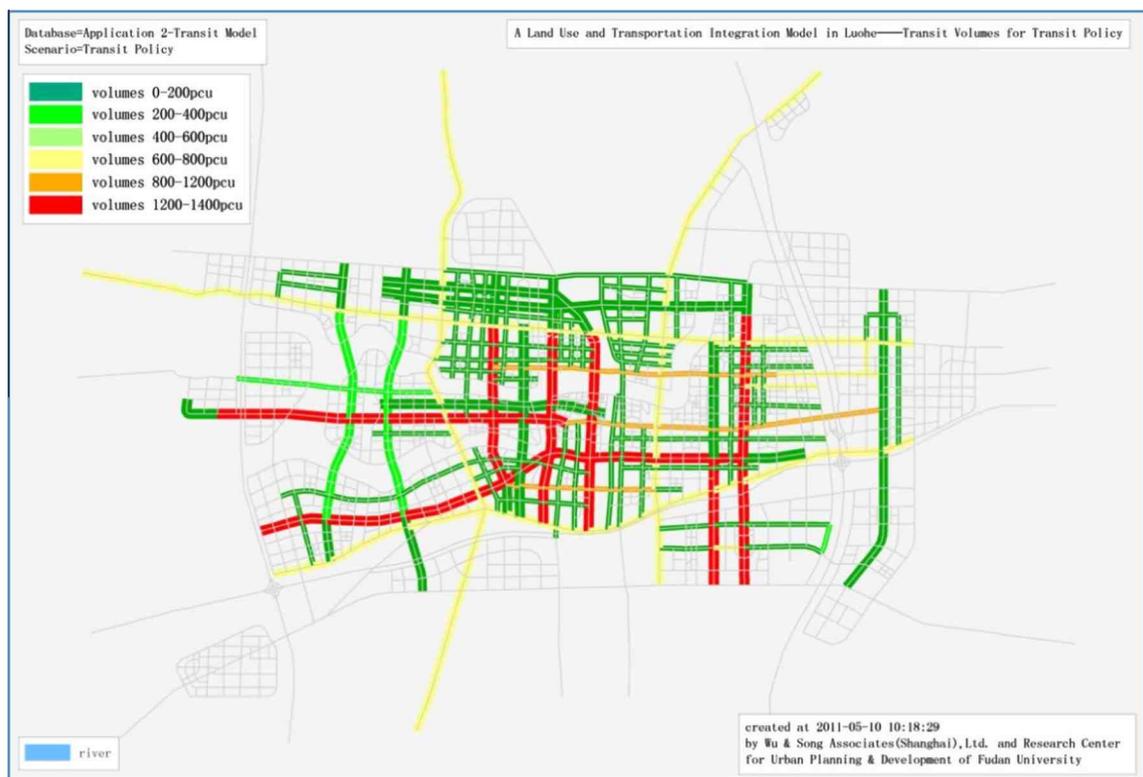
In Stage 1, there are 29 groups of TAZs and 116 TAZs. The trip generation models are simple daily regression models. Then a gravity model, a simple mode choice mode and traffic assignments are applied. Then TAZ based transportation accessibility and congestion measures are computed. And the feedback iteration is convergent in terms of accessibilities.

**Table 11**  
Mode Choice Percents of Application One.

Mode	Walk	Bike, assisted	Motorcycles	Bus	Taxi	Car	Other
Percent	25%	20%	3%	28%	8%	8%	8%

**Table 12**  
Mode choice percents for the three transportation policies.

Transportation Policy	Area	Walk (%)	Bike, assisted bike (%)	Motorcycles (%)	Bus (%)	Taxi (%)	Car (%)	Other (%)
Transit Preferred	Central	28	25	1	30	4	10	2
	External	25	26	1	27	5	14	2
Non-Motor Vehicle Preferred	Central	31	41	1	15	3	8	1
	External	28	45	1	10	4	10	2
Auto Preferred	Central	23	25	1	15	5	30	1
	External	20	27	1	10	6	35	1



**Fig. 9.** Transit volumes for transit preferred policy.

#### 4.5.3. Basic results

The results of the three land use allocations are presented here. Attractiveness of residential, commercial and industrial areas for three land use allocation policies are shown in Fig. 4. This figure shows that residential areas are more attractive along the river, while the commercial areas are more attractive along the river and the high accessibility area and the industrial area are more attractive along the highway corridors. The aggregated option shows that the downtown area is more suitable for these three types of the land use allocation. The disaggregated option shows that the attractiveness is moving from the east to the west for the land use of residential and commercial area. Figs. 5–7 show the land use type patterns for these three land use allocation policies respectively.

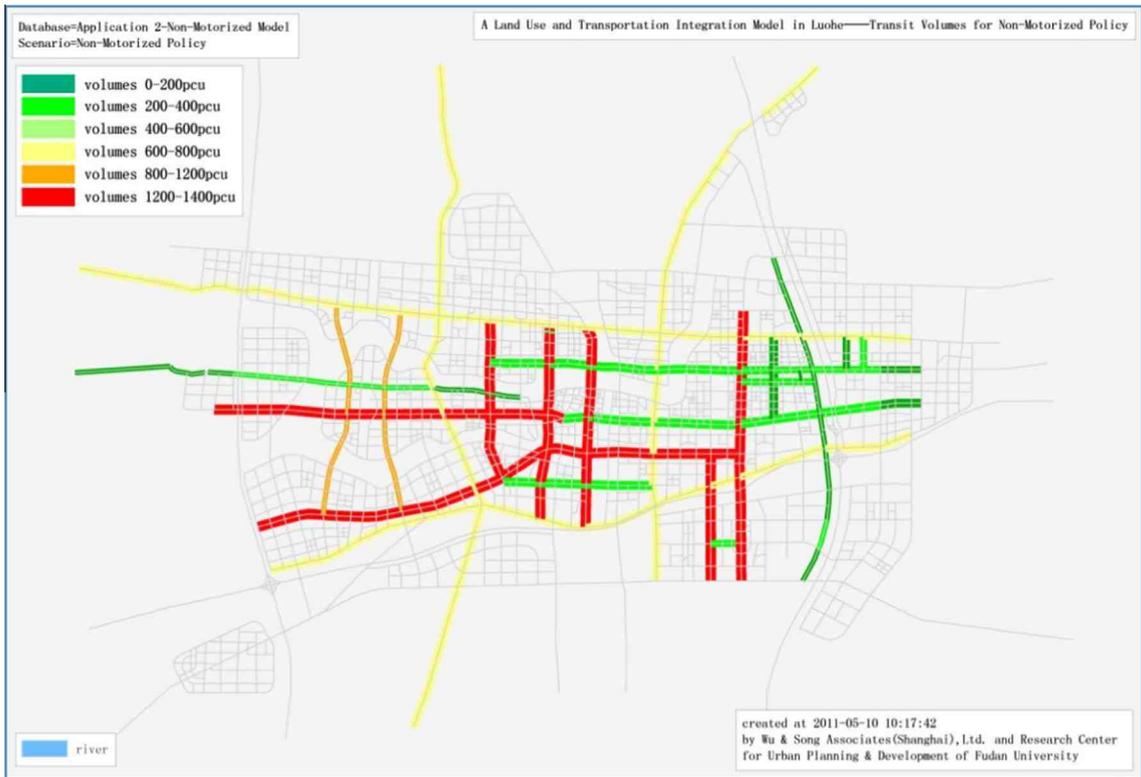


Fig. 10. Transit volumes for non-motorized preferred policy.

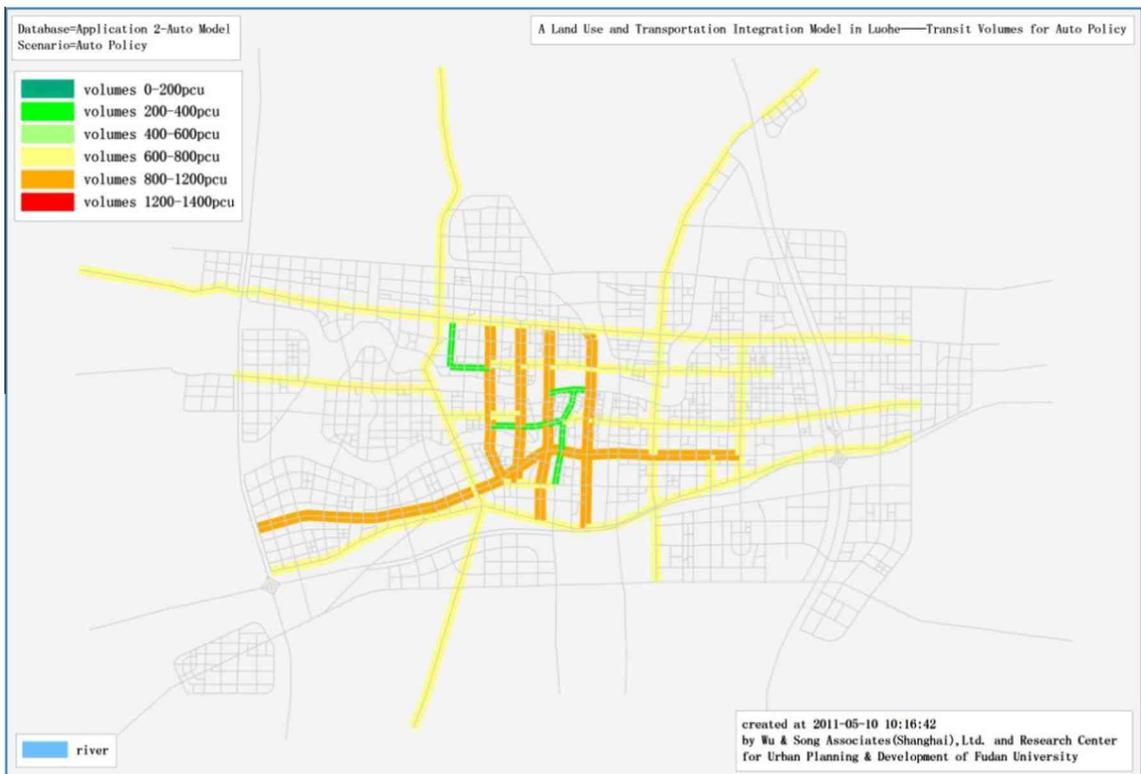


Fig. 11. Transit volumes for auto preferred policy.

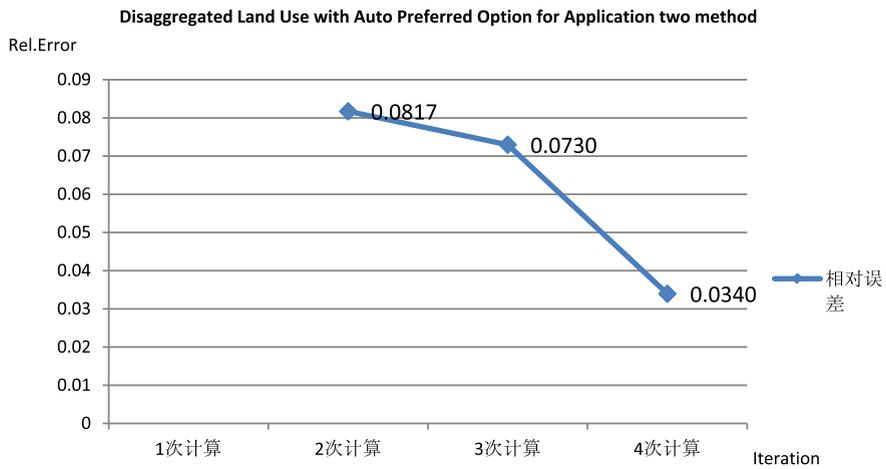


Fig. 12. Convergence of TAZ's accessibility for alternative LU3.T2.A1.

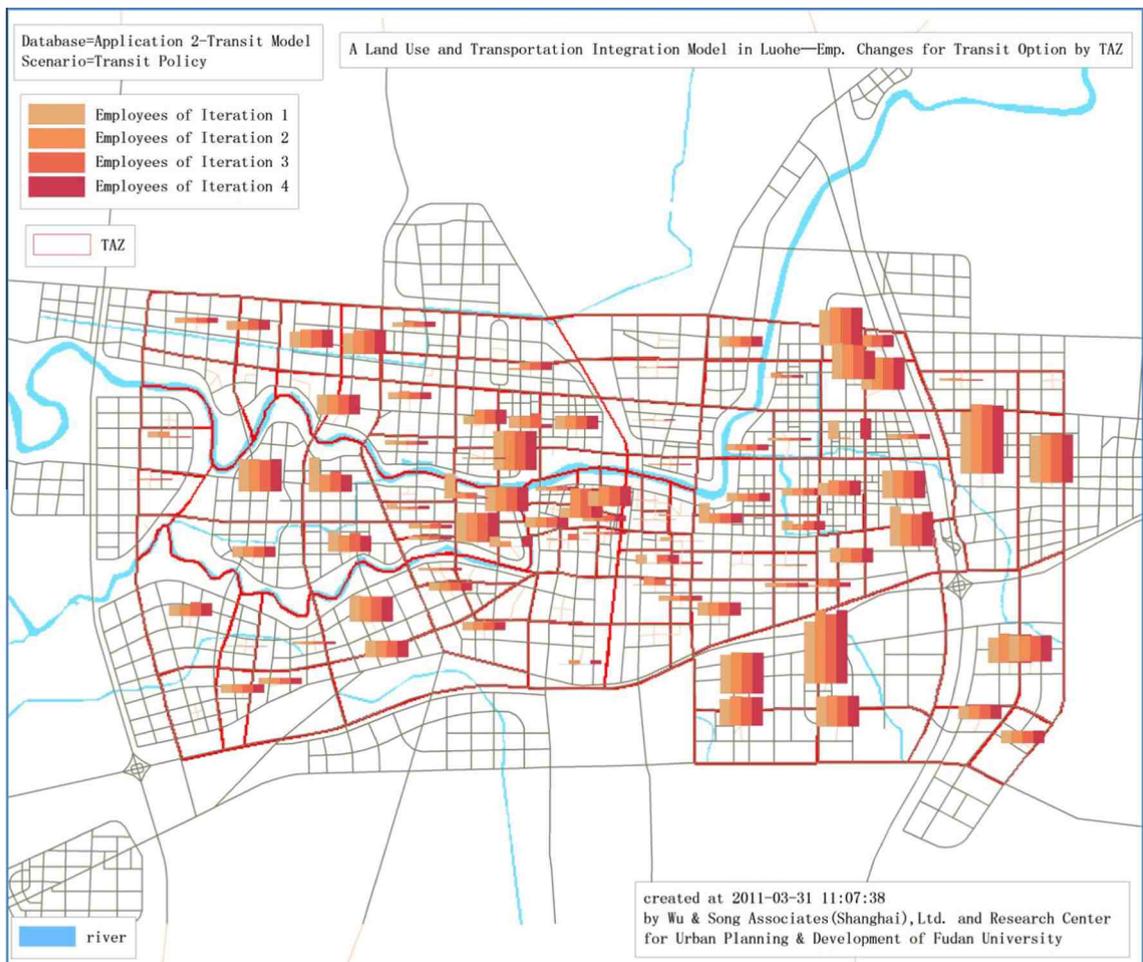


Fig. 13. 2030 Emp. changes for transit option by TAZ with application two.

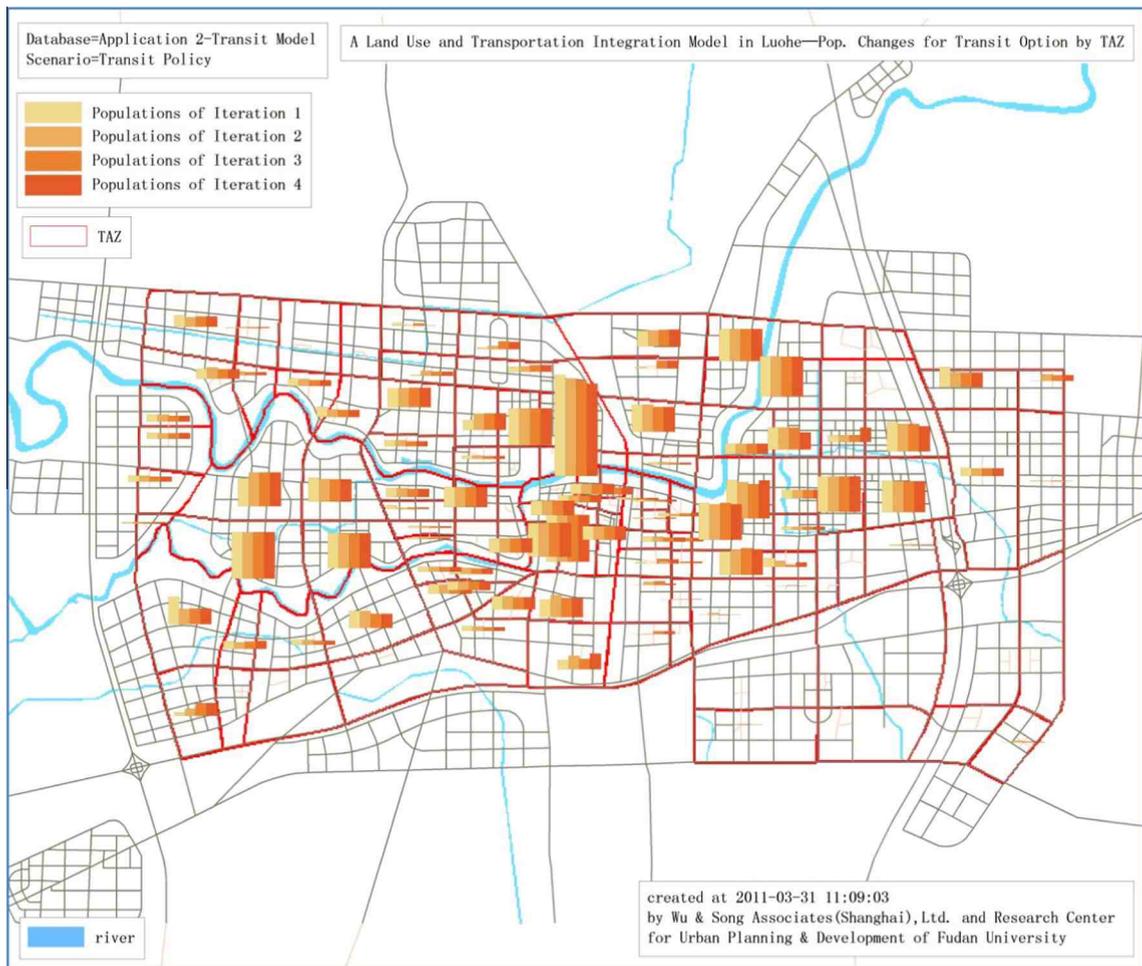


Fig. 14. 2030 Pop. changes for transit option by TAZ with application two.

#### 4.5.4. Urban land use allocation evaluation

In addition to these above observations, the following evaluation criteria are computed and presented in figures. Population and employment densities are shown in Fig. 8. The average travel distances for three development options are shown in Table 10. This table shows that the aggregated option policy results in lowest travel distance.

#### 4.6. Land use refinement (Stage 2)

In Stage 2, many adjustments were made to the land use allocations at a more detailed level, with smaller TAZs via a consensus building process. In stage 3, we expanded the new travel model, which has a more detailed network and other elements. In order to ensure the accuracy of the travel model, external TAZs were added to the travel model. Thus, the total number of TAZs increases to 131 TAZs.

#### 4.7. Transportation policy planning (Stage 3)

In this stage, the land use allocation results from the disaggregated policy option are used as an initial land use allocation for the transportation policy analysis. In this case, the different transportation policies may result in different land use allocations due to the interaction between the land use and the transportation process. These final transportation results (Application One with fewer land use change in Stage 3) will be compared with that with Application Two. The mode choice percents are shown in Table 11.

Three transportation policies to be tested for year 2030 are: (1) transit preferred development, (2) bike-pedestrian preferred development, and (3) auto preferred development. The mode choice percents are shown in Table 12 and the transit volumes obtained from the model are displayed in Figs. 9–11.

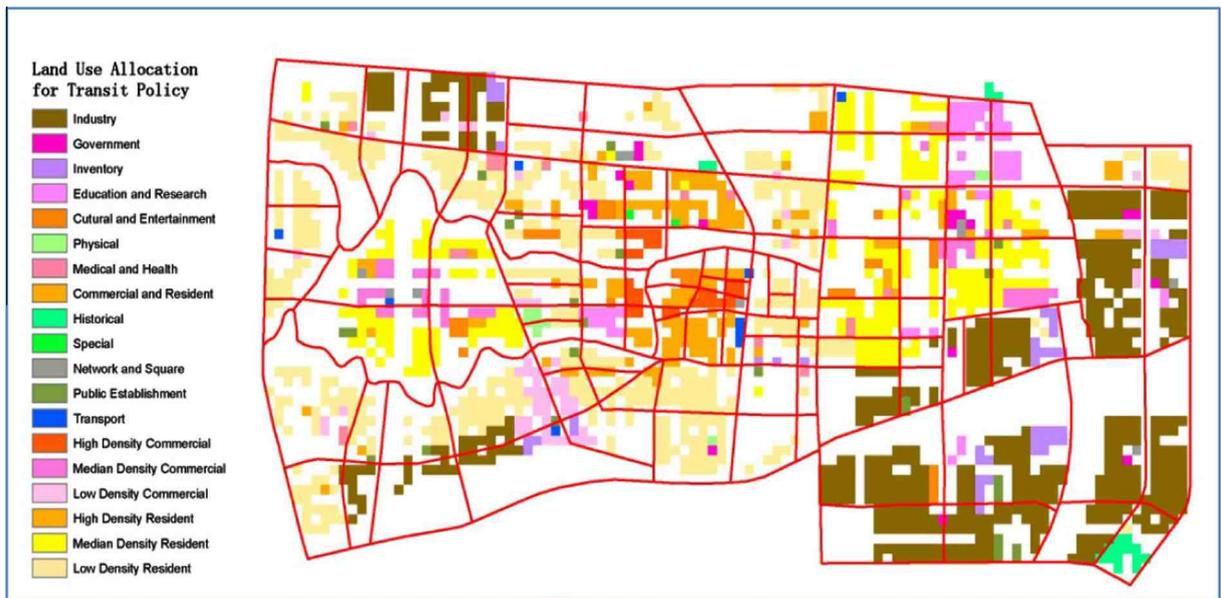


Fig. 15. 2030 land use type allocations for transit option with application two.

Different transit networks for three transportation policies were evaluated. Transit preferred policy has the most detailed transit network where it's convenient to travel by bus. Non-Motorized policy's transit network is mainly located on the traffic corridor where travellers go to the bus stop on walk or by bike, then take the bus. Auto preferred policy only has the transit network on the arterial roads and travels by car are preferred in this policy.

The iteration error is assumed to be  $\bar{\sigma} = 0.05$ . The processes for these three transportation policies are showed to be convergent after 4 iterations. Fig. 12 shows just one convergent result for alternative LU3.T2.A2.

Figs. 13 and 14 show the changes in population and employment over four iterations for the transit preferred option. Fig. 15 shows the land use allocation for the transit preferred option. The differences of these three transportation policies in the population and employment density are shown in Fig. 16.

Table 13 shows travel times and distances of three transportation policies computed based on Application One and Two. It shows that the travel times and distances can be reduced with Application Two where the land use allocations are refined based on TAZ accessibilities and the TAZ congestions. In this research, as Luohe is a small city, the differences seem reasonable but insignificant. Larger differences may be observed with in a larger city with smaller TAZs and more land use variables in mode choice models (see Table 14).

Percents of population and employment covered by transit stops are shown in Table 15 for three transportation policy options based on Application One and Two. In general, it shows that Application Two generated higher coverage of population and employment by transit bus stops with a few exceptions. In this project, due to this effective modeling procedure, after several extensive reviews of the results of the three transportation policies, the Non-Motorized option is considered further for the general plan for the final government approval. In addition, a by-product of this project is the development of the urban information system and inventory for the City of Luohe, where the general plan, land use allocations, the transportation network and future traffic volumes are stored as data layers.

## 5. Conclusions

In this paper, we reviewed the literature of land use and transportation interactions, and developed a unique method with a feasible implementation with UPlan and Emme systems. Then, this method was applied in a real urban planning project. The results obtained are encouraging, which demonstrates that a proper allocation of land use in China can have important impacts in the transportation system with a reduction of VMT and a better coverage by a transit system.

There are several research directions that we have identified in this research. Firstly, we need to collect more detailed existing land use data, including populations and employments by type, and then to calibrate the land use allocation model using these local data to obtain better parameters used in the land use model. We will collect more traffic counts and conduct the household survey to calibrate the transportation model. We expect that these more detailed data collection will be extensive and necessary. In the US, Clay et al. (2011) made an attempt to calibrate the land use model based on the exiting land use condition. They argued that the process is transferable not only within the state of Alabama but also to other small-to medium-sized MPOs. Thus, it is interesting to investigate this process in China. Secondly, we will expand this research to

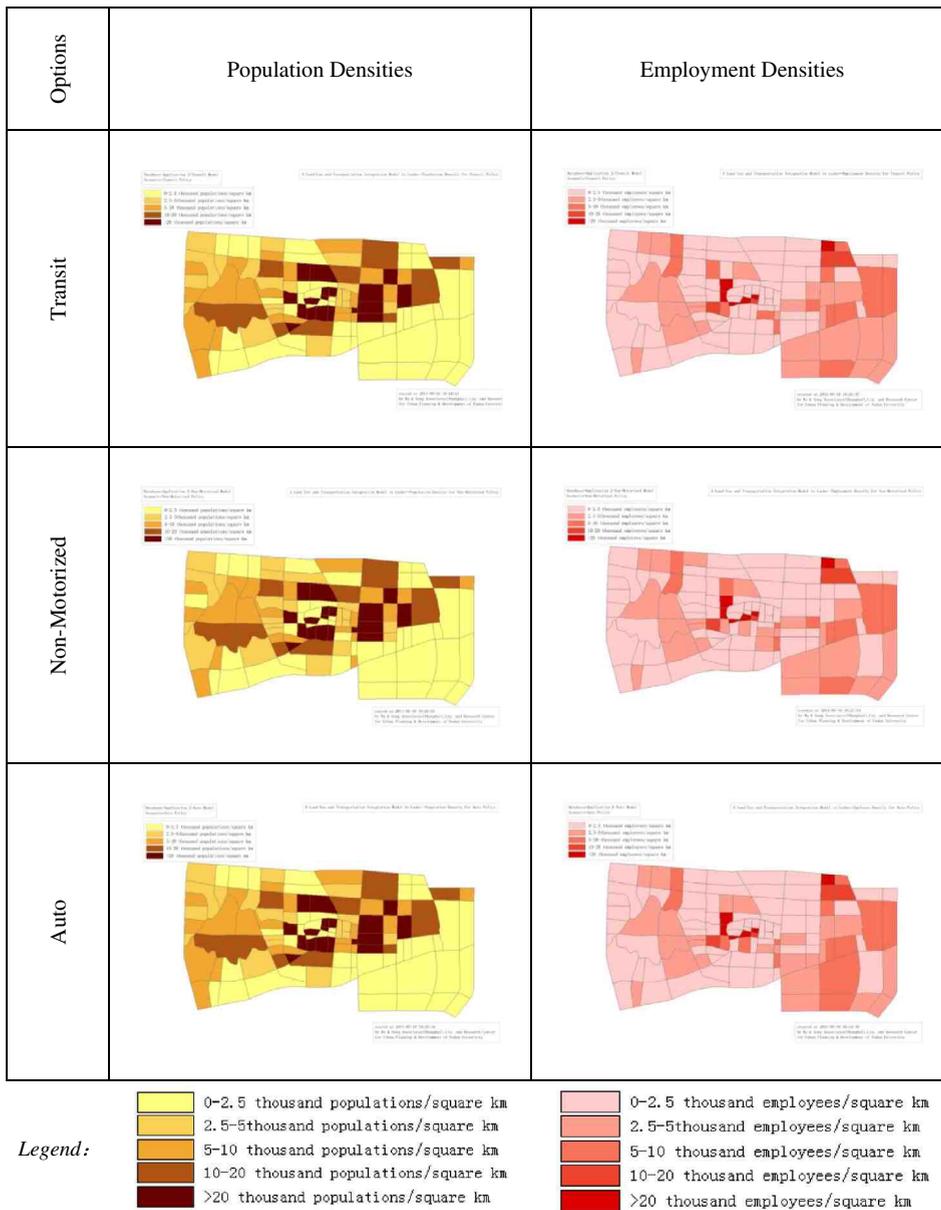


Fig. 16. Population and employment densities for three transportation policies.

Table 13

Travel distances for application one and two.

Transportation policies	Time (min.)			Distance (km)		
	Transit	Auto	Non-motorized	Transit	Auto	Non-motorized
Application one	13.39	13.30	15.91	9.79	10.08	8.97
Application two	13.36	13.08	15.74	9.76	9.93	8.93
Difference (Two-One)	0.03	0.22	0.17	0.03	0.15	0.04

study more cities in China, gain more experiences, and make extensive comparisons to determine what we can improve with more TAZs and more variables in the mode choice model. Fourthly, we will consider the distances to the highway as discourages due to noises, diesel smells and health damages from the highway.

**Table 14**  
Average VMT (in PCU-km) and times of three options for two applications.

Transportation Policies	Transit	Auto	Non-motorized
Application one	5694328	4902118	10503910
Application two	5661614	4867743	10490157
Difference(Two-One)	32714	34375	13753

**Table 15**  
Percent of Pop. and Emp. covered by transit stops for two applications.

Policy	Within	Pop.-One	Pop.-Two	Emp.-One	Emp.-Two
Auto	300 m	4.74	4.86	1.22	1.39
	500 m	9.72	9.64	5.19	6.08
Transit	300 m	6.89	7.23	4.39	3.21
	500 m	17.43	17.71	12.02	11.11
Non-motorized	300 m	6.40	6.49	5.23	4.96
	500 m	14.48	14.23	14.75	15.25

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